

**FINAL**January 28, 2010

Submitted to the:

FBA Joint Policy Committee

Submitted by:



4520 West 7<sup>th</sup> Avenue Vancouver, B.C. V6R 1X3 Ph: (604) 873-9998; E Mail: janetwilliams@telus.net

# Effectively Utilizing BC LPNs and Care Aides: Follow-up Report

# **Contents**

1.0	Background	1
2.0	Methodology	2
	Progress on Recommendations	
	3.1 A Strategic Approach to Change Management	4
	3.2 Supporting the Optimal Utilization of LPNs and CAs	7
	and CAs	9
	3.2.5 Collaborative practice opportunities to assist LPN and CA participation in clinical practice issues	es
	as appropriate	es
4.0	Facilitators and Barriers	12
5.0	Summary & Priority Areas for Moving Forward	17
App	pendix 1: Promising Practices pendix 2: Manager/Practice Leader Interview Participants pendix 3: Focus Group Participants	26
$\neg$ h	5011aix 5. 1 00as 010ap 1 articipants	<b>∠</b> /

# Effectively Utilizing BC LPNs and Care Aides: Follow-up Report

# 1.0 Background

In June 2008, the Nursing Directorate released the report "Effectively Utilizing BC's Licensed Practical Nurses (LPNs) and Care Aides (CAs).1" The impetus for the report was the 2006 policy discussions between the Ministry of Health Services (MOHS), the Health Employers Association of BC (HEABC), health care employers and the Facilities Bargaining Association (FBA). The discussions focused on factors that contribute to effective utilization of LPNs and CAs and resulted in the MOHS funding a report to (1) examine the evolving utilization of LPNs and CAs across BC; (2) identify approaches that promote effective utilization; and (3) recommend strategies that would support optimal utilization of LPNs and Care Aides in the future.

Two categories of recommendations were proposed in the report:

- 1. A strategic approach to change management (i.e., planned approach to implementing new roles and/or skill mixes):
  - Use a change management process;
  - Assemble a leadership team;
  - Attend to roles and responsibilities of all staff;
  - Communicate and encourage input from staff;
  - Support and evaluation change;
  - Review decision making processes; and
  - Set reasonable time limits
- 2. Optimal utilization of LPNs and CAs:
  - Transition to practice opportunities for new graduate LPNs;
  - Professional development and education opportunities for LPNs and CAs;
  - Networking opportunities for CAs;
  - Leadership training and leadership opportunities for LPNs;
  - Collaborative practice opportunities to assist LPNs' and CAs' participation in clinical practice issues;
  - Participation of LPNs and CAs on formal decision-making structures, as appropriate; and

Follow-Up Report: Effectively Utilizing BC's LPNs and CAs (FINAL January 28, 2010) Page 1

www.health.gov.bc.ca/library/publications/year/2008/Effectively\_Utilizing\_LPN\_Care\_Aide\_Report.pdf

• Mechanisms to support the on-going sharing of promising practices and change management processes.

This report is a follow-up to the June 2008 report "Effectively Utilizing BC's Licensed Practical Nurses (LPNs) and Care Aides (CAs)." The purpose of this report is to summarize progress on the recommendations in the June 2008 report, review facilitators and barriers to implementation and suggest priority areas for continued movement forward.

This report is preceded by two newsletters (*Promoting Positive Change: BC's LPNs and Care Aides*), one released in June 2009 and one in December 2009. The newsletters highlighted promising practices and new opportunities for LPNs and Care Aides in each HA.

Because the original report "Effectively Utilizing BC's Licensed Practical Nurses and Care Aides" was initiated through policy discussions with the FBA, it addressed the role of LPNs and Care Aides in acute and residential/continuing care facilities only. The perspective of employers, LPNs and Care Aides working in home care and the community were not solicited or included in the original report, the newsletters or this follow-up report.

# 2.0 Methodology

The development of this follow-up report was guided by the Utilization Sub-Committee, a sub-committee of the FBA Joint Policy Committee. Input was provided in several ways, which included:

- 1. Two status update reports submitted by the Chief Nursing Officer (CNO) of each HA, one in March 2009 and one in September 2009, describing promising practices. See Appendix 1 for a list of these practices.
- 2. Interviews with thirteen managers/practice leaders from across BC held between November 2009 and January 2010 (interviewees identified by the CNOs). See Appendix 2 for a list.
- 3. Four focus groups, two with LPNs and two with CAs held in November/December 2009 (participants identified by HEU). See Appendix 3 for a list of focus group participants.

4. Presented the draft report to the FBA Joint Policy Committee and CNOs in January 2010.<sup>2</sup> Feedback from each of these sources was incorporated into this final report. The final report was submitted to the FBA Joint Policy Committee in February 2010.

<sup>2</sup> The CNO Council reiterated that their purpose was to provide feedback on the report but in doing so were not endorsing the report or its recommendations.

Follow-Up Report: Effectively Utilizing BC's LPNs and CAs (FINAL January 28, 2010) Page 3

# 3.0 Progress on Recommendations

This section summarizes progress on each of the recommendations in the report "Effectively Utilizing BC's Licensed Practical Nurses and Care Aides." For a detailed list of promising practices/initiatives underway or completed in BCs HAs (as per the Chief Nursing Officers' status reports), see Appendix 1.

#### 3.1 A Strategic Approach to Change Management

The first (and most significant) recommendation was to adopt a strategic approach to change management when introducing new roles and/or skill mixes.

HAs undertook considerable efforts to develop change management strategies for the introduction of new roles and/or skill mixes. While the terminology and focus of the approach varied across HAs (e.g., care delivery redesign, collaborative practice, optimizing scopes of practice), the goal of improved utilization of all types of care providers was consistent. Initial efforts have focused on optimizing the role of RNs and LPNs in acute and residential care; the focus on CAs in acute care has been more recent and is less developed. The upcoming provincial collaborative on care delivery redesign will help to provide the structure to continue to move forward in this area.

LPN and CA focus group participants provided several examples where change management strategies were applied in the introduction of new roles and/or skill mixes. The outcomes in these examples were reported to be very positive. Participants also provided examples, however, where roles were introduced and/or skill mixes changed without adequate planning, communication or education. The outcomes in these examples were less positive and roles and relationships continue to be problematic. Consistent application of change management strategies across settings will require an ongoing focus.

Some HAs have been proactive in spreading the successful introduction of new roles and/or skill mixes from a "pilot setting" to similar settings in the same or other hospitals. Generally speaking, however, progress in this area has been slow. Across the province there are successful examples of LPNs working in mental health, maternity care, renal care, emergency departments, operating rooms, specialty clinics (e.g., orthopaedic/cast clinics), primary health care clinics, and on Aboriginal reserves but the numbers are relatively few.

Similarly, CAs have been introduced to medical/surgical areas, but progress has been slow and has varied considerably across units/hospitals/HAs, even when the practice settings and patient populations are similar.

The role of CAs in residential care, for the most part, has not changed. Many commented that while they had been educated to take on an expanded role (e.g., taking vital signs, performing simple dressing changes, charting outcomes), they did not have the time to take on additional duties. If care aide hours were to be increased, they felt they could be more effectively utilized (e.g., taking vital signs, performing simple dressing changes, charting observations). Several commented that more inclusion of CAs in collaborative activities (e.g., use of the SBAR tool and safety and patient care huddles) would be of benefit.

Where a change management approach was utilized, the following was noted:

- HAs identified improved utilization of LPNs and CAs as a priority "project" and used project methodology in the development of their plans.
- Resources to lead the "project" were identified (usually the Professional Practice Office with support from the Education Department).
- Unit managers/clinicians were identified as implementation leads at the unit level. This worked well when the managers/clinicians were experienced/educated about change management, believed in the change and had sufficient time to lead the implementation.
- Where skill mix changes occurred/are occurring, committees of representative managers, RNs, LPNs and CAs were/have been established to provide input on the design and implementation (e.g., redesign committees, practice councils, unit committees/councils). These committees were most successful when all impacted units were represented.
- Much effort went into clearly defining roles (particularly RNs and LPNs). Role
  documents, job descriptions and detailed job routines were developed and,
  in many cases, educational sessions on roles and working effectively together
  were provided, often with the involvement of the College of Registered
  Nurses of BC (CRNBC) and the College of Licensed Practical Nurses of BC
  (CLPNBC).
- Communication plans were developed and have/are being implemented to keep nursing staff and others abreast of the changes. Communication included presentations and dialogue about upcoming changes in various HA, hospital and unit meetings and written communication in e-mails, memos, newsletters and HA websites. One HA (VIHA) established an LPNspecific SharePoint site. As with all projects, communications was/will continue to be one of the biggest ongoing challenges. There can never be enough!
- Changes were well planned and supported by education (educational support was acknowledged more for LPNs than CAs).

Facilitators and barriers to implementing a strategic approach to change management are included in section 4.0 (facilitators and barriers).

### 3.2 Supporting the Optimal Utilization of LPNs and CAs

The report identified seven initiatives to support the optimal utilization of LPNs and CAs. Progress (at a high level) on each of these initiatives is provided in this section. Facilitators and barriers to implementing these initiatives are included in section 4.0 (facilitators and barriers).

#### 3.2.1 Transition to practice opportunities for new graduate LPNs

None of the HAs have implemented formalized transition to practice programs for new graduate LPNs, although some offer extended orientations. While there is recognition that a structured education and consolidation period would be of benefit, funding was noted as the major limitation.

Some HAs have created LPN mentor positions (FHA, VCH/Lion's Gate, Providence Health Care, VIHA/Victoria General/neurosciences). These positions support new LPNs and have been very positively received. The impact of these positions provincially is limited by their small numbers.

# 3.2.2 Professional development and education opportunities for LPNs and CAs

All HAs have provided significant professional development and education opportunities for LPNs. Opportunities for CAs have much fewer but are increasing. Both groups reported challenges in utilizing these opportunities as it was difficult for them to "leave the floor" and/or come in on a day off to participate. LPNs and CAs working in rural and remote settings reported further challenges with respect to the availability of courses and travel.

Combined education days for RNs, RPNs, LPNs and CAs (with perhaps some role specific break-out groups) offered by many HAs have been very successful. Topics have included roles, respectful working relationships and the use of structured tools to support planning (e.g., CAPE tool) and communication (e.g., SBAR tool). The care delivery redesign learning collaborative underway in VIHA (and soon to extend provincially) was also noted as a useful forum for such discussions.

Education days for CAs have been very well received. These serve to reinforce the importance of the CA role, provide opportunities for CA networking and facilitate the transfer of current, applicable information that is helpful to CAs in their daily work.

Some HAs provided LPNs and CAs with structured education days/courses to assist in their moving from residential care to acute care. This was particularly important for CAs as acute care is not part of the BC CA curriculum. It was also helpful for LPNs who had not worked in acute care since they took their basic LPN training.

#### 3.2.3 Networking opportunities for CAs

No formal structures have been implemented in HAs for CA networking. Networking does occur, however, through CA education sessions/conferences and participation on decision-making committees. The HCA Registry was also noted as a potential vehicle for future CA networking. CAs were very appreciative of these opportunities (as evidenced by the comments on education session evaluations and in the CA focus groups).

### 3.2.4 Leadership training and opportunities for LPNs

Leadership training/support for LPNs was identified by many managers, LPNs and CAs as an educational priority, particularly by those working in residential care.

Several LPNs benefited from the 3 day leadership workshop offered by Vancouver Community College (VCC) and funded by the MOHS in 2006/07. Some HAs have provided one to two day LPN leadership workshops since 2006/07. These have been well received but more are needed.

Opportunities for LPNs to work in leadership positions are increasing. While most of the opportunities are currently in residential care, new regional and acute care LPN leader/educator/mentor positions have recently been established (but the number to date is very limited). LPNs were also provided leadership opportunities through active involvement on a variety of policy, practice, CLPNBC professional development and union committees at provincial, HA and local levels. LPN leadership opportunities were welcomed by managers and LPNs alike.

Leadership opportunities have also started to emerge for CAs, such as coaching on safe, patient handling/lifting techniques and preceptoring CA students and/or colleagues. In addition, CAs were provided opportunities to participate on a variety of policy, practice and union committees.

# 3.2.5 Collaborative practice opportunities to assist LPN and CA participation in clinical practice issues

For some interviewees/focus group participants, collaborative practice was interpreted as an "approach" to change (working together to design and implement change); for others, it was interpreted as an "outcome" of change (working collaboratively together). Progress on the recommendation from those

interpreting collaborative practice as an "approach" to change was noted in section 3.1 (a strategic approach to change) while progress from those interpreting it as an "outcome" of change is noted below.

"Collaborative practice" is defined as RNs, RPNs, LPNs and CAs working together as teams, each to their optimal scope. On many units (residential care and acute care), this has required the introduction of new roles and/or changes in the skill mix. This has necessitated a more deliberate focus on collaborative practice. On units where a change management approach was utilized and roles and accountabilities were clearly defined, collaboration has been a positive experience. On units where this has not occurred, roles and accountabilities are not clear and tension was reported to exist amongst team members. Tensions were mostly noted between RNs/RPNs and LPNs and between LPNs and CAs and were attributed to roles and concerns rejob functions and job security.

# 3.2.6 Participation of LPNs and CAs on formal decision-making structures, as appropriate

The number of opportunities for LPNs and CAs to participate on formal decisionmaking structures has increased significantly over the course of the past few years.

LPNs and CAs are represented on committees at multiple levels:

- Provincial committees (e.g., FBA Joint Policy Committee, Residential Care Policy Committee)
- HA committees (e.g., occupational health & safety committees, violence in the workplace committees, care delivery redesign committees, practice committees)
- Unit committees (e.g., staff meetings, family conferences, peer-based resource groups).

The addition of LPNs and CAs on committees has been well received by all groups - further opportunities would be welcomed.

# 3.2.7 Mechanisms to support the on-going sharing of promising practices and change management processes.

Several mechanisms were/are in place to assist with the sharing of promising practices and change management processes. These include:

- Provincial committees (e.g., FBA Joint Policy Committee, Residential Care Policy Committee)
- HA committees (e.g., practice councils, redesign/collaborative practice committees, manager/clinician/educator meetings)
- Unit committees (e.g., staff meetings, unit councils)
- Education sessions and conferences
- HEABC, FBA and MOHS communication mechanisms (websites, newsletters, bulletins, etc)
- Two newsletters published as part of this project

While several mechanisms exist to assist with sharing of promising practices and change management processes, many of these mechanisms are one-time. Mechanisms to support sharing on an *ongoing* basis are more limited and would be of benefit in the future.

#### 4.0 Facilitators and Barriers

The introduction of new roles, skill mix changes and related initiatives has not been without challenges. Most of these challenges, and many of the anticipated facilitators and barriers to these challenges, were identified in the June 2008 report.

The next section highlights the facilitators and barriers that were identified in the focus groups and interviews conducted in preparation for writing this report.

#### 4.1 Facilitators

Factors identified as facilitators to implementation included (when in place, these were noted as facilitators; when not in place, some of the same items are noted as barriers):

#### Provincial-level facilitators:

- Legislative framework for LPNs: Health Professions Act, LPN Regulations (need updating; see section on barriers), CLPNBC Bylaws, CLPNBC Standards of Practice & Competencies, CLPNBC approval of basic LPN education programs (1996), new licensing standards that required educational upgrades for many LPNs (2005) and the requirement for all practical nurses to register with CLPNBC (2007).
- DRAFT Baseline Competencies for LPNs' Professional Practice (dated February 9, 2009) (also noted as a barrier as competencies have not yet been approved).
- Provincial LPN curriculum is in place (implemented in 1993); will be updated after baseline competencies are approved.
- Support from RN and LPN regulatory colleges (CRNBC and CLPNBC), including role/scope workshops and related documents (e.g., Working Together for Client Safety, 2008).
- Provincial CA competencies (CA Framework of Practice, 2007).
- Provincial CA curriculum (approved in 2008; currently being implemented).
- FBA Joint Policy Committee (includes MOHS, HAs, unions, HEABC, LPNs, CAs and others with mutual interests).
- Provincial education funding:
  - LPN upgrade fund (2002-2007; Nursing Directorate): funded more than 100 LPNs per year to complete pharmacology and physical assessment modules to enable LPNs to practice to optimize their scope of practice.
  - LPN leadership course (2006/07): funded 160 LPNs to take the 3-day Fundamental Leadership Skills for LPNs course at Vancouver Community College (VCC). Funding was one-time.

- \$3.5M fund (2006-2010; Health Education Foundation): funded LPN specialty, post-basic and continuing education.
- \$5M skills upgrading & career mobility training fund (2006 2010; all FBA members): funded training for 400 CAs (acute care CA course, upgrade to become an LPN, activity assistant or unit clerk, KEES workshop).

#### Health authority level facilitators:

- "Project" leadership provided by Professional Practice Offices (PPOs).
- LPN positions at decision-making/senior levels (at this point, this is in FHA only).
- Committees of representative managers, RNs, RPNs, LPNs, CAs and union leaders provide input on the design and implementation of changes.
- Clearly defined roles, with regular reinforcement.
- Common job descriptions, competencies and orientation for similar practice areas.
- Regular meetings amongst managers/clinicians of units undergoing skill mix changes to discuss successes and challenges and ensure consistency.
- Managers/clinicians who are experienced/educated about change management, believe in the change and have sufficient time to lead the implementation at a unit level.
- Regular mechanisms for staff impacted by the changes to provide input and feedback (e.g. practice councils, staff meetings, e-mail, SharePoint site).
- Structured education programs:
  - Orientation of new LPNs and CAs (general and specialty specific education).
  - Combined RN, LPN and CA workshops on roles and working effectively together. Including managers/clinicians was also noted to be very helpful.
  - LPN and CA education to support movement to new practice areas (e.g., acute care, mental health and maternity).
  - LPN and CA preceptorship/mentorship workshops.
  - Education/programs to address the increased complexity of patient/resident care (e.g., palliative care, psychogeriatrics, tracheostomy care, etc). The recently developed course for LPNs to work in renal nursing was positively noted.
  - Annual workshops/conferences for RNs, RPNs, LPNs and CAs.
  - Education on change management for unit managers/clinicians.
- LPN educators/mentors (for LPNs); CA educators/mentors (for CAs).
- Collaborative practice tools that facilitate structured communication: Competence Assessment, Planning and Evaluation or CAPE tool; Situation-Background-Assessment-Recommendation or SBAR tool; patient and safety huddles; care conferences).
- Patient assignments according to intensity and acuity of patients (rather than by geography).
- Staffing levels that allow staff enough time to assume added responsibilities (e.g., CAs having the time to take vital signs and perform simple dressing changes in addition to their responsibilities in providing basic patient care).

#### 4.2 Barriers

Factors identified as *barriers* to implementation included:

#### Structure/infrastructure barriers:

- The scope of practice for LPNs is set out in the Nurses (Licensed Practical) Regulation under the Health Professions Act. The Regulation restricts LPNs to carrying out nursing services "under the direction of a medical practitioner" or "under the supervision of a RN" (except in an emergency). This language limits the autonomy of LPNs and is inconsistent with current practice. Legislation in most other Canadian provinces (e.g., Alberta and Ontario) allows LPNs to independently perform specific restricted activities that are taught in the basic LPN program.
- Baseline Competencies for LPNs' Professional Practice (draft February 9, 2009) have not yet been approved. Once approved, these competencies will serve as a foundation for updating the LPN curriculum.
- Some HA policies are inconsistent with optimization of the LPN and/or CA role (e.g., LPNs are not allowed to obtain, take and/or transcribe medication orders or start IVs; CAs are not allowed to take blood pressures or provide basic ostomy care; CAs do not have access to the chart on some units).
- The FBA collective agreement does not recognize additional education required by LPNs to work in many of the specialty areas.
- Much of the success of implementation of role and skill mix changes depends on the experience/education, engagement and time of the unit manager/clinician. Inadequate preparation or insufficient time for the manager/clinician to support the changes was noted to be a barrier to success on some units.
- The decision to utilize LPNs and/or CAs in a particular acute care practice setting varies across units in the same hospital, across hospitals and across HAs. This situation exists even for two like units within the same hospital.

#### Role barriers:

- While much effort has gone into clarifying RN, RPN, LPN and CA roles, there
  are still many that feel more clarity is necessary. Role clarity will be a topic of
  ongoing discussion.
- Some team members (including some LPNs) are not able to accept the concept of LPNs practicing independently yet in collaboration with RNs/RPNs. This problem is reinforced by the current language in the Nurses (Licensed Practical) Regulation (see point under structure/infrastructure barriers).
- LPN and CA roles vary across units, practice settings, hospitals and HAs. This situation exists even for two like units within the same hospital or residential care facility. This creates confusion for managers and staff.

- Interviewees and focus group participants noted existing tension between RNs/RPNs and LPNs and between LPNs and CAs (less so between RNs/RPNs and CAs). This tension has increased as new roles have been introduced and/or staffing mix changed. The tension is attributed to the resulting impact of role changes on job functions and job security. RNs/RPNs feel they are being replaced by LPNs (in acute and residential care), LPNs feel they are being replaced by CAs (in acute care) and CAs (in residential care) feel that the "brunt" of direct care is falling to them as RNs/RPNs and LPNs assume a broader role. CAs perceive that many RNs/RPNs and LPNs no longer consider direct care a part of their role (creating a hierarchy).
- While LPNs participants felt their level of respect from others on the team had
  increased with the optimization of their role, CA participants perceived they
  were not respected by some of their colleagues on the team. This issue was
  identified in the original report and does not appear to have improved. One
  positive note is that CAs are now participating in care conferences/team
  meetings in most settings.

#### Education barriers:

- Expectations for LPNs have increased but the length of the basic educational program has remained the same (12 months). This compares to a 16 month program in Manitoba, Saskatchewan and Nova Scotia and a 2 year program in Alberta, Ontario and New Brunswick. A new LPN graduate mentorship program in BC was proposed by many interviewees and focus group participants as a means of "bridging this gap."
- As LPNs assume roles in non-traditional areas that require knowledge and skills beyond that taught in basic LPN programs (e.g., operating room, dialysis units, advanced orthopedics), there is a need for structured dialogue at a provincial level on the educational requirements and methods. Lack of access and funding for such education may be limiting the numbers of LPNs that are utilized in these areas.
- LPNs and CAs reported difficulty in accessing continuing education/workshops as backfill is difficult to find and/or courses are not available and/or require travel (the latter two are particular issues for LPNs and CAs working in rural and remote settings). Both groups identified a need for more education.
- The provincial CA curriculum (2008) prepares CAs to work in residential care and home support-type settings. It does not prepare CAs to work in acute care or other specialty areas. There is need for further discussion about the types of patient care roles required in acute care settings, the competencies required to meet patient needs in these roles, as well as how to meet the competency needs of those working in these roles. Inadequate preparation of some CAs negatively impacted the introduction of the CA role into some acute and specialty settings.

 Basic education for RNs, RPNs, LPNs and CAs continues to occur in isolation. This contributes to an ongoing lack of understanding and appreciation for each other's roles. This issue has been raised in multiple forums and reports but there are no imminent plans for change.

#### Resources:

- Resource limitations have restricted the pace at which changes could be implemented. The slow rate of change was commented on by LPN and CA focus group participants (education for LPNs to optimize their scope was completed in 2005; some LPNs are still not utilized to their optimal scope (some units that could utilize LPNs still do not).
- Skill mix changes require significant resources, including resources to lead the project at a HA and unit level, educate "change leaders" and staff, enable staff to participate in the design and implementation of the change and construct and conduct an evaluation. Resource limitations have required HAs to prioritize activities.
- Sustaining skill mix changes also requires resources to provide ongoing coaching "at the bedside," addressing emerging issues and developing/modifying tools. This issue will become more apparent with time, particularly as the managers and staff that initially implemented the changes retire or move to new positions. Addressing this issue will require creative strategies in an environment of limited resources.
- Staffing levels in some areas do not allow staff enough time to assume added responsibilities. This was noted as a particular issue for CAs working in residential care.

#### **Summary & Priority Areas for Moving Forward** 5.0

Considerable progress has been made on the effective utilization of LPNs and CAs since the release of the June 2008 report.

This is especially true in the following areas:

- Utilizing a strategic approach to change management in the implementation of new roles and/or skill mixes.
- Making professional development, education and networking opportunities available to LPNs and CAs.
- Creating collaborative practice opportunities to assist LPNs' and CAs' participation in clinical practice issues.
- Enabling participation of LPNs and CAs on formal decision-making structures.

Progress has been slower, but continues to move forward in the following areas:

• Creating transition to practice opportunities for new graduate LPNs.

Follow-Up Report: Effectively Utilizing BC's LPNs and CAs (FINAL January 28, 2010)Page 17

- Providing leadership training and leadership opportunities for LPNs.
- Creating mechanisms to support the ongoing sharing of promising practices and change management processes.

Priority areas for continued movement forward:

- 1. Continue the focus on effective utilization of LPNs and CAs using a planned, change management approach.
- 2. To assist in optimizing LPN and CA roles, incorporate promising practice examples such as those highlighted in the "Effectively Utilizing BC's Licensed Practical Nurses (LPNs) and Care Aides (CAs)" report and subsequent newsletters, where applicable.
- 3. Engage in a provincial level dialogue on educational requirements and methods for LPN's who work outside of traditional work settings.
- 4. Implement a process to review (a) care aide roles in acute care settings; (b) competencies required to meet patient needs in these roles; and (c) how best to meet these competency needs.
- 5. Promote interprofessional education including education that includes RN's, RPN's, LPN's and CA's.
- 6. Develop transition to practice supports for new graduate LPNs in regular positions.
- 7. Continue to establish new LPN leadership positions such as LPN leaders/educators/mentors.
- 8. Support LPNs to develop leadership competencies within specific settings.
- 9. Support managers and clinicians to use appropriate change management techniques when implementing LPN and CA roles in their programs.
- 10. Develop mechanisms to support the spread and ongoing sharing of promising practices throughout BC.

# **Appendix 1: Promising Practices**

(as per CNO Status Reports, March 2009 and September 2009)

# 1. Transition to practice opportunities for new graduate LPNs

HA	Promising Practice
	Profession Practice & Integration is in the development stage of a
	New Grad program for LPN new grad's to help facilitate the
FHA	transition to practice.
	Continuation of "LPN Mentor" position to assist the transition of new
VCH	LPNs and CAs in the float pool into their roles.
	Mentorship role developed for one LPN across 2 acute sites to
PHC	support LPNs in their collaborative practice
	Expanded Mentorship program now allows for LPN's to participate
	as Mentor Champions (attend two preparatory training sessions) and
VIHA	facilitate Foundational Mentorship Workshops for their peers.
	LPN mentors supported through attendance at Foundation
VIHA	Mentorship Workshops
	New grad and mentor event. LPNs can attend - one registrant
NHA	signed up.

# 2. Professional development and education opportunities for LPNs and CAs

# a) LPNs

НА	Promising Practice
	Professional development sessions offered to all inpatient nursing
PHSA	staff (SH)
	Adult assessment workshops provided for LPNs in Spring 2009 (BCCA;
	collaboration with VCC); examining LPN roles for various program
PHSA	areas.
	Mental health certification provided for 15 LPNs; role integrated with
	Kamloops, Williams Lake, Penticton, Trail and Cranbrook MH
IHA	units/facilities.
	4 hour workshop offered on Accommodating Responsive Behaviours
	in Dementia Care using the MAREP Program through the University of
	Waterloo. Developed for RNs & LPNs but many Care Aides are also
IHA	attended.
	New approach to assignment of patients to RNs and LPNs using a
IHA	tool developed by the Professional Practice Office of IH.
	Utilization of LPNs within peri-operative settings. Within select IH
	Operating rooms, the LPN scrubs for surgical procedures as well as
IHA	providing initial assessment/checks prior to patient surgical events.

Follow-Up Report: Effectively Utilizing BC's LPNs and CAs (FINAL January 28, 2010)Page 19

НА	Promising Practice
	Utilization of LPNs in cast room procedures. Four IH
IHA	Emergencies/Ambulatory clinics also have specially trained LPNs.
	Skill days offered within Kootenay Boundary and Thompson Cariboo
	Shuswap facilities focusing on a variety of LPN competencies (art
IHA	and science)
	Heightened Expectations – an advanced 3 – day assessment course
IHA	that facilitates critical thinking and decision-making. IH wide.
	Immunization certification for LPNs that work in Kamloops, Penticton,
IHA	Vernon, Creston, Kelowna Emergency departments.
	Dementia Pathway training – IH wide. Development of e-learning
	opportunities for LPNs who care for residents/patients/clients with
IHA	dementia.
	Development of standardized orientation and mentorship plans for
IHA	LPN's and RCA's across Residential Care in IH.
	New roles for LPNs in many areas, including Emergency Department,
	maternity, mental health, home & community care (6 FTEs, visit
	clients in their homes) and public health (10 FTEs; provided one
	month orientation to enhance competencies for mass
FH	immunizations)
	7 LPNs successful completed the Grant MacEwan OR course. All are
FHA	working in FH ORs.
	Fraser Hope Lodge (96-bed residential care facility) has successfully
	moved LPNs into a new staffing model. RN consultative support is
E1.1.4	available to LPNs which is off-site but available 24/7 from the
FHA	attached hospital.
	LPN forums developed to discuss practice issues and offer
\	networking opportunities (LGH but may extend via telehealth to
VCH	other sites); plan to offer q 3 months.
	Many LPNs attended various clinical workshops (e.g., Ins and Outs of
VCH	RC, pharmacology workshops, Eden Associate training, end of life,
VCH VCH	decision making, etc).
νСП	4 LPNs obtained their Immunization certificate.
	Aboriginal nursing exchange creates an opportunity for nurses from remote sites to intern at LGH and for urban nurses to work in remote
VCH	
νСп	sites (up to 5 days). Open to RNs/RPNs/LPNs.  New LPN mentor role established at LGHs. Works in float pool (0.6
	FTE) and reports to the Educator. Assists with practice issues and
VCH	system knowledge and provides support to new LPNs.
VCH	LPNs in Richmond Community; LPN educator also in place.
VOII	Ongoing education sessions for LPNs: pharmacology; clinical
	decision making and assessment; collaborative nursing practice
VCH	(e.g., competencies, conflict resolution, critical thinking).
v UTT	(c.g., competencies, conflict resolution, chilical trilliking).

НА	Promising Practice
	Pool Post newsletter sent out monthly to update float LPNs and CAs
VCH	at Lion's Gate Hospital.
	Additional LPN & PCA positions added (collaborative nursing
	practice initiative). Education on collaborative nursing practice
	(e.g., competency assessment, scope of practice) is provided for all
	levels of nursing staff. Developed Competencies grid (independent,
	shared and dependent). Standardized process for adding
VCH	additional "advanced" skills (post licensure or hire).
	8 LPNs trained for expanded role in HD (education and training
PHC	included as part of the role development).
	LPN mentor role (2.0 FTEs) created (temporary; could not sustain due
	to lack of resources) to support casual LPNs working on
PHC	Collaborative Practice Units.
	37 LPNs across the organization will participate in a leadership
	development course through Vancouver Community College by
PHC	March 31, 2010.
	LPNs participate in many workshops/education
	sessions/conferences (e.g., LPN Skiill Days, infection control, clinical
	assessment, pain management, provincial LPN Professional Practice
	Conference, wound and skin care conferences, CTAS, collaborative
VIHA	RN/LPN practice, interpreting lab results)
	Self learning packages and DVD library developed and evaluated
VIHA	by LPNs.
VIHA	LPNs preceptor LPN students individually and in groups.
	LPNs acted as peer mentors during the Cerner (IMIT Core Clinicals)
	rollout & the Stroke Collaboration & Care Delivery Model Redesign
VIHA	processes.
\	LPNs trained as MSIP delegates for the Heart Health and Adult ICU
VIHA	(NRGH).
	Experienced LPNs led a PDSA (Plan-do-study-act) where they
\ /// / ^	coached fellow LPNs around transcribing orders to increase their
VIHA	competency (Rehab NRGH).
\/     ^	LPNs have been trained as Flu Champions and administering staff
VIHA	immunizations.
ИПТ	LPNs at PGRH ambulatory care now starting IVs (accessed distance
NHA	education project).
NHA	LPN Perinatal Workshop offered at 3 NT sites.
	LPNs participate in the More OB program alongside RNs and MDs;
NILI A	this QIP initiative has promoted the work of the interdisciplinary team
NHA	like none other in recent past.
VIII V	LPNs have completed the immunization course and work with RNs to
NHA	provide routine immunizations with RN support.

HA	Promising Practice
	Geriatric practicum has been offered for several years and includes
	experience in specialty units in Vancouver and Surrey. BCHEF has
NHA	provided dedicated funding for LPN education.

# b) Networking opportunities for CAs

HA	Promising Practice
PHSA	CA roles being explored in some areas
IHA	Training of new RCAs (through BC Education Foundation)
IHA	InterRAI training for both LPNs and RCAs
VCH	Residential Care Practice Team conducted workshops for RCAs
	The "Key Education Elements and Skills" (KEES) sessions (4 full day
	sessions) was offered last year and was open to and well attended
	by Care Aides working in Vancouver. Consequently another 4
	sessions will be offered starting in September 2009 until May 2010.
	Content includes: the essential role of the CA, end of life care, ins
VCH	and outs of residential care and understanding your resident.
	RCAs funded for 1 day of education/10 sessions held/360 CAs
	attended (med delivery, communication using SBAR, dysphagia
	etc); add'l education provided to RCAs wishing to work in acute
PHC	care areas.
	CAs participate in many workshops/education sessions (e.g., MSPI,
	pain management, infection control, clinical assessment, dementia
VIHA	care)
	CAs participated in psychogeriatric workshop; numerous CAs also
NHA	attend an annual workshop in NH
	Charting documentation module to enable CAs to document on
VIHA	patient care records.
VIHA	Skills day for CAs - "Orientation to practice in acute care settings."
	Medical unit at CRH: CAs have been integrated, with a new job
	description, as a full member of a 3-person team (RN, LPN, Patient
VIHA	Care Aide); extra education provided to PCAs.

# c) Leadership training and leadership opportunities for LPNs

HA	Promising Practice
PHSA	LPNs on various practice councils.
	New approach to assignment of patients to RNs and LPNs using a
IHA	tool developed by the Professional Practice Office of IH.
	Development of standardized orientation and mentorship plans for
IHA	LPNs and RCAs in RC is underway.
	MSIP peer leader groups, practice council involvement and site
IHA	champions for CA InterRAI training.

HA	Promising Practice
	At local colleges (both private and public) LPN's are becoming an
	effective part of (supervised) LPN and RCA instruction teams for
IHA	demonstration labs and professional practice instruction.
	Workshops for LPNs and clinical leadership to network and discuss
	roles, responsibilities and scope of LPNs across the region ("Shifting
FH	Horizons: Collaborative Nursing Practice")
	LPNs have access to mentorship opportunities in FH; specific
	mentorship workshop developed for LPNs (facilitated by LPN
FH	instructors); LPNs also access FH ID mentorship workshops.
	FH Residential is offering 60 LPNs to attend the Clear Leadership®
FHA	course that is 4 day course to enhance their leadership skills.
	Professional Practice & Integration has hired the first LPN into a
	Clinical Practice Consultant position to support LPN practice in the
FHA	health region
	27 LPNs attended a RN and LPN series of 5 workshops for Leaders in
VCH	Implementing Nursing Knowledge
	Professional Practice Research grant (\$5000) available for each
VCH	HSDA and is open to all nursing & allied health staff
	33 LPNs participated in the Essential Leadership for LPN program
PHC	through VCC
	Nursing Week 2009: RNPC highlighted LPN Practice Support Position
	as a leadership position in a filmed roundtable conversation with Dr.
	Lynn Stevenson, other nurses and care aides who have
VIHA	demonstrated leadership in the organization.
VIHA	MSIP coaching sessions.
	Community Hospitals ALC Unit CRH: unit is lead day to day by a
	team of 2 LPNs, working with an RCA. LPNs work to full scope and
	have access to an RN on another floor if required. RN attends once
VIHA	a week to work with the LPNs to update care plans.
	RGH Floor 4 and Floor 5, RJH 2 West: LPNs are MSIP coaches for their
VIHA	units (one shift per week).
VIHA	Creation of a new Job Description for a "Practice Support" role.
	Assuming leader and mentor roles and part of interprofessional
VIHA	mentorship program
	17 LPNs attended a 2 day LPN Leadership Workshop. LPNs are
NHA	functioning in team leader roles in residential care facilities.

d) Collaborative practice opportunities to assist LPNs' and CAs' participation in clinical practice issues

HA	Promising Practice
PHSA	LPNs participate in ID rounds, unit council and team/family meetings

HA	Promising Practice					
	Collaborative practice has been implemented at 4 units at VGH					
	and will be implemented in 5 other units. Rolled out in medicine and					
VCH	surgery and soon in Evergreen					
	82 LPNs attended LINK (Leaders in Nursing Knowledge) workshops.					
	Funding provided through BCHEF funding. 5 part series offered from					
	June 2008 to Feb 2009. Each day session was offered twice. Salary					
	replacement for 455 RN/RPN days and 100 LPN days.					
	If 25% of RN/LPN staff from one unit attend the series, become part					
	of the CHAIN GANG. Commit to PDSA cycle to make a change.					
VCH	Follow up teleconferences organized to discuss change.					
	Collaborative Practice Initiative: 3 days education for LPNs and 1 - 2					
PHC	days for team. Focus on optimizing the scope of practice for LPNs					
	Transforming Care at the Bedside: reviewing all nursing roles to					
	ensure nursing staff are functioning at optimal scope; LPNs and PCAs					
PHC	involved in process					
	LPN coach role to support collaborative practice on each unit					
PHC	during transition					
	Nursing Week 2009: Two Care Aides were also a part of this					
	discussion, highlighting their involvement within the Care Delivery					
	Model Redesign (CDMR) initiative and practice changes they have					
	advocated for at Yuculta Lodge. This video-clip was broadcast on					
VIHA	the VIHA intranet for <u>all</u> staff to see.					
	Inclusion of LPN's onto Care Delivery Model Redesign (CDMR)					
VIHA	Teams/ working groups involved in collaborative process.					
	CRNBC web conferences, wound care champions, MSIP					
	champions, ethics consultations, patient care and patient flow					
VIHA	huddles, falls prevention collaborative, etc					

## e) Participation of LPNs and CAs on formal decision-making structures, as appropriate

HA	Promising Practice				
	LPN on C&W Nursing Advisory Council, LPNs preceptor new staff and				
PHSA	present at conferences (SH)				
PHSA	LPN rep being added to BCCA Nursing Practice council				
	Most sites developing practice councils; LPNs and Care Aides are				
IHA	invited to participate.				
FH	CA rep added to Nursing Professional Practice Committee				
	LPNs within VA and RHS are involved in nursing practice advisory				
VCH	councils				
	Quarterly meeting of HEU (LPNs and CAs) with CNO and Professional				
VCH	Practice Leadership Team				
VIHA	LPNs participate in Regional Nurses Practice Council				



# **Appendix 2: Manager/Practice Leader Interview Participants**

НА	Name			
IHA	Kathy Chouinor			
FHA	John Tully			
	Anita Dickson			
VCH	Romilda Ang			
	Khairrunnissa Rhemtulla			
	Monica Redekopp			
	Johanne Fort			
PHC	Barb Lawrie			
	Candy Garossino			
VIHA	Linda Latham			
	Colleen Butcher			
NHA	Norma John			
PHSA	Sherry Hamilton (via CNO meeting)			

# **Appendix 3: Focus Group Participants**

Group	Date	HA/Area	LPN or CA
1	Nov 18,	IHA/100 Mile House, residential care, some	LPN
	2009	acute	
		IHA/Kootenay Boundary, residential care,	LPN
		some acute	
		VCH/Lion's Gate, acute	LPN
		VIHA/Port Alberni, acute & residential	LPN
		care	
		VIHA/Royal Jubilee, acute	LPN
2	Nov 18,	FH, Royal Columbian/Eagle Ridge, acute	CA
	2009	(previously worked residential care)	
		VCH/Vancouver General, acute	CA
		(previously worked residential care)	
		VCH/Vancouver General, acute	CA
		(previously worked residential care)	
		VIHA/Nanaimo Regional, psychiatry	CA
		VIHA/Cowichan District, acute	CA
3	Dec 16,	IHA/Kootenay Boundary, acute	LPN
	2009	FHA/Hollywood Manor, residential care (+	LPN
		works some acute)	
		VCH/Lion's Gate, acute	LPN
		VCH/Vancouver General, emergency	LPN
4	Dec 16,	IHA/Overlander EC, residential care	CA
	2009	IHA/Overlander EC, residential care	CA
		VCH/, Evergreen House, residential care	CA
		VIHA, Saanich Peninsula, residential care	CA
		NHA/Rotary Manor, residential care	CA
		NHA/Bulkley Lodge, residential care	CA
		NHA/Bulkley Lodge, residential care	CA
Total LP	9		
Total C	12		